

1 Article

2 Unpacking scientific competence for effective 3 integration in the curriculum design

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12 **Abstract:** Educating for Sustainability involves promoting sustainable competences in students.
13 Not in vain, wider societal changes that ensure a balance between economic growth, respect for the
14 environment and social justice must start with individual actions, implying knowledge, capacity
15 and willingness to act. However, and although there is wide consensus that education should
16 promote the development of competences for life, putting this theoretical tenet into may entail
17 more problems. Competence is most often expressed in general terms without a specific definition
18 of the intervening elements (knowledge, skills, values, attitudes), which may collide with the
19 necessity of teachers – as learning planners - concrete entities on which to base their process of
20 design. So that, in this work we propose a series of indicators that serve to characterize the four
21 dimensions of scientific competence – contents of science, contents about science, value of science
22 and utility of science-. Although they are primarily intended to be used to filter multimedia
23 resources in an educational platform, this proposal of indicators can be extrapolated to the
24 management and selection of a variety of resources and activities, and for sharing the objectives
25 and evidences for the acquisition of competencies.

26 **Keywords:** scientific competence; competence-based education; educational planning; Education
27 for Sustainable Development; evaluation of digital resources

28

29 1. Introduction

30 1.1. *The need for Educating for Sustainable Development*

31 The current ecological crisis is one of the major challenges our generation must face.
32 Unsustainable patterns might even compromise the future of current and future generations [1]. If
33 we want to guarantee our survival as a species, we need to enact a joint action, with concrete actions
34 and compromises, to alleviate or revert the detrimental effects of human activity over the
35 environment ([2–4]. In this context, education appears as one of the priority strategies for involving
36 new generations in the protection of the environment [5]. This is the aim of the Sustainable
37 Development Goals [6]

38 The term *ecofabetization*, coined in the decade of the 90's, points to the necessity of knowing
39 ecological principles to establish a link between society and ecological communities, restoring what
40 they called the web of life (Orr, 1992; Capra, 1996, in [7]). In other words, if we are able to understand
41 the functioning of the natural systems around us, it's more likely we'll respect the limits of those
42 systems, creating communities that work in harmony with the environment. Ecology and ecological
43 science are, in consequence, the discipline that through its structuring concepts supports and
44 substantiates the pedagogical construction of any environmental education program [8].

45 In this sense, Universities and Education Institutions around the world are trying to incorporate
46 Sustainable Development into their programs, with the aim of ensuring the capacity and enacting
47 personal actions that bring wider societal changes and, lastly, to ensure a balance between economic
48 growth, respect for the environment and social justice [9]. In this line, a key strategy is to increase
49 public awareness and empowering individuals to make informed decisions regarding
50 environmental issues [10]. In other words, taking active part as citizens in sustainability issues imply
51 developing not only knowledge, but also emotions, values, skills and attitudes, whose interactions
52 have the potential to shape individual environmentally responsible behaviours.

53 This aligns with the claim of Jacques Delors who, on behalf of the European Commission, claimed
54 for an education able to “foster a deeper and more harmonious form of human development and
55 thereby to reduce poverty, exclusion, ignorance, repression and war” [1, p.11]. In this context, is
56 education that needs to equip individuals with the resources to lead an overall successful and
57 responsible life and face present and future challenges. This, together with the notion that
58 decontextualized learning has scarce effect on real life and provoked very weak learning outcomes,
59 created the breeding ground for the emergence of the concept of “competence”, which has
60 permeated the educational design since then.

61 1.2. *Towards a definition of “competence”*

62 The introduction of the term competence into the conceptual universe of education meant a
63 significant step forward in the ongoing change of educational paradigm: the traditionally dominant
64 role of conceptual knowledge began to be questioned, as more recognition was given to the
65 development of abilities, skills, values and attitudes. Besides, conceptual contents started to be seen
66 as interconnected pieces - authentic problems in real life are complex, not limited to single areas of
67 the curriculum -, and it became clear the necessity that at all the curricular areas be oriented to the
68 development of competences in students. Competence-based approaches seek to dissociate from the
69 academic logic of disciplines and to promote an educative model in which to integrate the academic,
70 professional and vital perspectives, from a multi and transdisciplinary perspective [12].

71 Even if there is wide consensus that education should promote the development of
72 competences for life, putting this discourse into practice entails more problems. In fact, one of the
73 obstacles to pursuing competence-based teaching is that the concept can be approached from
74 multiple perspectives [13], so that the term could be too vague and indeterminate for being
75 operatively useful.

76 The first step towards operationalization should be agreeing upon a minimum set of criteria
77 that are core to the concept. In general terms, competence could be considered as the minimum
78 cultural endowment that citizens need to thrive in life. According to the perspective adopted by the
79 proposer, this could be closer to a conception of competence is a measure of human capital, a
80 predictor of the individual productivity in the labour market, or as empowerment, or ability to
81 transform knowledge into power or social action [14].

82 Be it one way or the other, there is no doubt that developing competence requires, first of all,
83 **knowledge (Know, or know- what)**. That is to say, an underlying cognitive structure, based on
84 theoretical, procedural, methodological and attitudinal knowledge. Complex thinking skills
85 (metacognitive and strategic ones) which arise from this knowledge enable the competent learner to
86 act in a conscious, coordinate, integrated, effective, fast and creative [14]. That cognitive structure is
87 developed through training and experience (**Know- how**), in what constitutes a progressive, endless
88 process of constant updating, which can only take place through action. As a result, competences are
89 only demonstrable in action [15]. In addition to that, the development of competence is linked to
90 personality, a series of characteristics that are intrinsic to the person, including motivation,
91 self-concept, abilities, etc. The **desire to do** and the **know how to be** derive from these personality
92 factors. The overall process of competence development enables the learner to play a role efficiently;
93 i.e., to solve problematic questions in complex situations and within given contexts, with autonomy
94 and flexibility [16] (Figure 1).

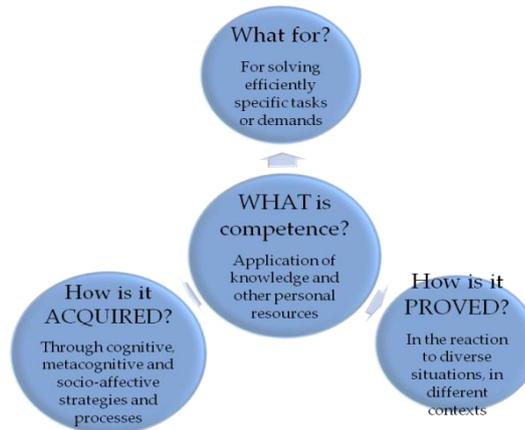


Figure 1. A functional definition of competence.

In other words, competence could be defined as the way by which people mobilize diverse personal resources of their mental structure in an orderly and integrating manner in order to respond satisfactorily, successfully and effectively to specific complex tasks, defined in particular contexts or situations, and under given conditions [17–19]. In this definition, personal resources may encompass concepts, skills, attitudes, expertise, abilities (intellectual, physical and social ones), aptitudes, values, emotions, affections, motivation, etc. [20].

In summary, the competence involves structured knowledge about the activity and the most effective strategy to tackle it; some practical experience; and also the ability to reflect on and assess one's work, and make the corrections that are needed. As McClelland [21] defined them, a sum of knowledge, skills, and aptitudes, which contributes to the capacity of a person to effectively perform the duties and responsibilities of the occupied job; in other words, to be competent.

1.3. Competence-based teaching

For the time being, there is not a single theoretical model of competence, complex enough not only for defining clearly the concepts of competence, capability, ability, contents, etc., but also for establishing connections between them [17]. So, elucidating the complex (and not linear) interconnection that exists among all these elements is still a challenge to meet.

Defining learning in terms of competence makes evident the necessity of acquiring knowledge in a way that ensures it can be adequately mobilized for solving complex tasks [15]. Being able to define learning in terms of competence has the advantage of jointly considering the contents and the activities/ contexts, because the competence is a way of mobilizing all the available resources (knowledge, attitudes, and skills) in certain conditions and for a given purpose.

Competences are including concepts, which should encompass and be integrated into the various areas of learning, in such a way that all the areas of the curriculum contribute, from their respective field, in the development of one or more competences. In doing so, the competences must be closely linked to the curricular objectives, so that the achievement of the goals implicitly involves the development of the competences. The selection of contents and methodologies should also serve the development of the competences, while assessing the degree of achievement of the objectives, implicitly report the degree of development of the competences that has been reached [18].

On the other hand, teachers are responsible for substantiating educational policies in the classroom. Every act of educational planning (also competence-based planning), responds to different levels of curricular application. What to teach, how to teach and when to teach it are defined in three nested levels (Figure 2): public administrations (educational policies), schools (Educational Centre Plans, according to particular agendas), and classroom (planning suited to the particular needs and features of the group) [22]

131 However, these two levels - educational policies aimed to raise competences; curriculum design
 132 for the classroom - are difficult to reconcile in practice (Figure 2). On the one hand, competence is
 133 most often used as a (rather bold) declaration of intent, which is only expressed in general terms
 134 without a specific definition of the intervening elements (knowledge, skills, values, attitudes).
 135 Several authors claim that competence, or literacy, are being used non-uniformly (e.g. scientific
 136 literacy; [23]), and this is creating ambiguity regarding calls to promote them. On the other hand,
 137 teachers, as designers of learning situations and architects of the teaching-learning process, require
 138 tangible or concrete entities on which to base their process of design.

139 In particular, planning for the classroom starts with defining the Learning Objectives (Figure 2),
 140 also known as Learning Outcomes or Intended Learning Outcomes (ILOs). Learning objectives are
 141 brief and clear statements of what students should know or be able to do at the end of the course that
 142 they could not do before. Learning objectives may refer to knowledge, skills or attitudes, and must
 143 define or describe an action, be measurable (regarding time, space, amount, and frequency), and be
 144 differentiated (i.e., specify levels of achievement). According to competence-based schemes, learning
 145 objectives should be referred to the competences, in such a way that the sum of Learning Objectives
 146 enables creating the profile of each competence.

147 Again, the main difficulty that practitioners wishing to incorporate the competences may
 148 encounter is the lack of definition of the different frameworks. For example, the PISA and
 149 Socioscientific Issues (SSI) approaches are seemingly well aligned when considering general aims.
 150 Both approaches emphasize preparing students for life and citizenship, complex reasoning and
 151 reflective practices, and robust understandings of the nature of science, particularly as it is practiced
 152 in society. However, as the focus of comparison moves from the conceptual to more specific, the
 153 connections between PISA and the SSI movement become more tenuous [23]. In absence of specific
 154 indicators to develop the general framework, basic competences are, in practice, identified with the
 155 curricular areas and substantially reduced to the "know" and "know how" dimensions of the
 156 competence, or just used within the context of an non-specific discourse about teaching innovation
 157 justifying and accompanying the outburst of active methodologies.

158 In other words, effectively incorporating the competences to learning and teaching involves,
 159 inexcusably, identifying common ground between curriculum and policies designers (top-down
 160 direction) and teachers (bottom-up approaches) (Figure 2).



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162

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Figure 2. The two levels of educational planning - general policies and specific classroom arrangements - have difficulties in getting together for realizing competence-based teaching.

164

1.4. An scheme for the evaluation of scientific competence in educational materials

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This necessity to develop a reliable method to diagnose the adequacy of published resources to foster competences is further elicited by the increasing availability of online educational resources, and the growing culture of creating networks for collaborative professional development [24].

168 Teacher networks are often used to share teaching materials and didactical resources, and by
169 doing so they may reinforce collaboration and facilitate the exchange of teaching practices,
170 experiences and methods. Usually, these digital communities of teachers are part of wider digital
171 resource platforms or portals that provide other types of support such as digital learning resources,
172 including informal on-line professional development opportunities and open education resources
173 (OER) [24].

174 Those materials can include videos or other multimedia materials, classroom activities full
175 lesson plans, games or educational animations or simulations. Whatever the precise resource, it's
176 well documented that, among the dimensions of Teacher Digital Competence, teachers are overall
177 least competent in Resource Creation and Problem Solving [25], which includes selecting the best
178 available tools or sources for given purposes [26]. Moreover, teachers often found it difficult to agree
179 on basic aspects such as the cognitive demand of activities and examination items [27], and also
180 when applying competence-based assessment, especially when having to formulate the competence
181 indicators [28].

182 Taking into account all the above, we are proposing the development of a practical evaluation
183 scheme, based on specific competence indicators, which enable us to analyse the contribution of
184 specific educational resources to the development of the scientific competence. The creation of a
185 system of tags that allowed for marking these resources would, in the last term guide not only
186 teachers but also families and students follow specific formative itineraries and share the objectives
187 and evidences for the acquisition of competencies.

188 2. Material and methods

189 This system of tags has been developed with the purpose of filtering and selecting videos that
190 promote the development of scientific competence, and including them in an educational platform
191 (www.zapatoons.info). This platform is intended to offer teaching materials that also fulfill a leisure
192 function, and that are safe and interesting for learning; *i.e.*, a platform that is useful in both formal
193 and informal educational contexts. Although it is primarily intended for evaluation and
194 classification of educational videos, the instrument has characteristics that make it applicable for a
195 variety of resources and formats.

196 On the one hand, it seeks to offer teachers a practical resource to support the teaching-learning
197 processes, focused on Science (Natural and Social Sciences, with English as the vehicular language)
198 and in the levels of Early Childhood and Primary Education. On the other hand, it is also intended to
199 offer a playful and educational option for use in a family context, as well as for self-consumption by
200 the students themselves. This platform is being developed in the context of collaboration for the
201 transfer of knowledge between university and the industry.

202 2.1. Structure of the system of tags

203 In a first step, we will aim to thoroughly characterize *scientific literacy*, in a way that can be
204 translated to other areas of competence. For the definition of this conceptual umbrella, we opt for an
205 understanding of competence as *literacy* (read *thorough knowledgeability*) about situations related to
206 science, which derives its meaning from the character of situations with a scientific component,
207 situations that students are likely to encounter as citizens [29].

208 This vision goes beyond purely technical approaches that are focused on the promotion of
209 scientific concepts and processes and may help students develop robust understandings of scientific
210 findings and formalisms, as well as the skills and processes used within the sciences. We defend
211 instead an approach focused on understandings and use of science in situations, involving personal
212 decision-making about contextually embedded issues [23]. In other words, situations that provide
213 individuals with opportunities for using scientific ideas, processes, and reasoning, and that are thus
214 closer to a holistic view of the competence, understood as knowledge put into action and
215 encompassing the four dimensions (know, know how, know how to be, know to live together) [11].

216 Accordingly, the indicators, or tags, will be developed as belonging to four main categories,
217 which recall the definition that PISA [30] gives of *scientific literacy*, concerning an individual's:

- 218 • Scientific knowledge and use of that knowledge to identify questions, to acquire new
219 knowledge, to explain scientific phenomena, and to draw evidence-based conclusions about
220 science-related issues.
- 221 • Understanding of the characteristics of science as a form of human knowledge and inquiry.
- 222 • Awareness of how science and technology shape our material, intellectual and cultural
223 environments.
- 224 • Willingness to engage with science-related issues, and with the ideas of science as a reflective
225 citizen.

226 Each of the dimensions needs then to be developed into a series of concepts, processes (verbs of
227 action) and contextual factors, which allow establishing links with the Learning Objectives, and the
228 way teaching-learning processes are designed, put into practice and evaluated (Table 3).
229

230 **Table 3.** Indicators *per* dimension of scientific competence.

Dimension	Area	Indicator	Type - examples
CONTENTS OF SCIENCE To know science/ to do science	Know Know how	Science contents: as defined by the relevant curriculum or document of standards Scientific skills (simple and complex).	Nouns <i>pulleys, living beings</i> Verbs of action <i>compare, classify, pose a hypothesis</i>
CONTENTS ABOUT SCIENCE To know about science	Know Know how Know to be	Nature of Science , or epistemology	Adjectives, adjectival phrases <i>science is verifiable</i>
CONTEXTS OF SCIENCE To be aware of the importance of science	Know to be, Know to live together	Personal attitudes, beliefs, values. Ethical references are guiding scientific practices.	Short phrases <i>Engage in sustainable behaviour</i>
INTEREST IN SCIENCE To value science			

231
232 Another constraint to be considered is that the indicators must be gradable, or susceptible to be
233 ordered to adjust to a progression: competences are developed through a gradual process that starts
234 in elementary school and continues, both within and outside the school, through elementary and
235 secondary school and even beyond. Thus, the architecture of the system must ensure it allows fitting
236 successive levels of complexity.

237 2.2. Literature review

238 The proposal of the specific system of tags has been developed following a two-step revision
239 process. In the first step, we performed a systematic literature review. In this search we included

240 articles in scientific databases (WOS, Scopus and Dialnet), published in the last 10 years, which
 241 included specific search terms.

242 This first search allowed us to identify most relevant authors or policy - makers in each of the
 243 dimensions, and served as a jump-off point for a heuristic search to identify the most salient
 244 indicators in each of them (Table 4).
 245

246 **Table 4.** Specific search terms for systematic literature review and referents for heuristic search

	Search terms	Referent authors or policies
Science Contents	Knowledge progression	DF 60/2014 [31]
	Scientific contents	Next Generation Science Standards [32]
Science practices	Science process skills	M.J. Padilla
	Science processes	Science and engineering practices
	Scientific practices	- NSTA [33]
Nature of science	Nature of science	N.G. Lederman
	Espistemology of science	
Attitudes, beliefs and values	Attitudes science	Earth Charter [34]
	Utility science	UN's SDG [6]

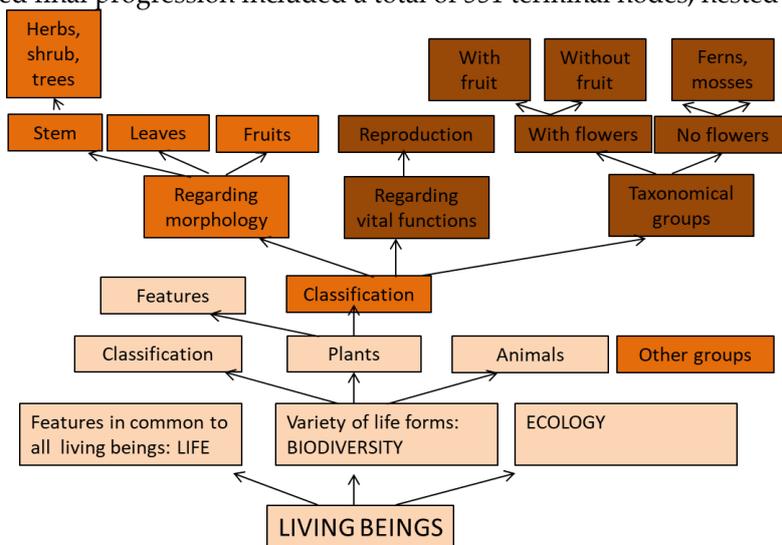
247 Selected references and sources were then combined and critically reviewed to produce a
 248 comprehensive list of indicators, designed to reflect the consensus definition of the dimension.

249 **3. Results**

250 *3.1. Content progression*

251 We produced a map of the official perceptive curriculum for the region [31]. The map followed
 252 a hierarchic structure, progressing from broader encompassing concepts to more specific terms. At
 253 the same time, it suggested a progression across courses which allows the algorithm to propose
 254 coherent thematic progressions, following coherent strands of increasing sophistication, or
 255 suggesting diverse routes within the thematic block (Figure 3).
 256

The proposed final progression included a total of 551 terminal nodes, nested in 7 levels.



257 **Figure 3.** Nested hierarchy of factual concepts (knowledge progression). An example with
 258 classification of plants. Colours by grade, gr. 1-2: light; 3-4: medium; 5-6: dark orange.
 259
 260

261 *3.2. Progression in skills or processes*

262 The proposed progression combined the Science and Engineering Practices of the NSTA, also
 263 taken over by Bybee [32] with the traditional division by Padilla [35,36] into basic and integrated
 264 process skills (Table 5).

265 The tags are not inherently gradable, but the arrangement into successively inclusive levels
 266 facilitates designing ordered progressions.

267

268 **Table 5. Nested hierarchy of science and technology practices.** An example including one
 269 basic and one complex science process skill.

	1	2	3	4	5
Basic practices		Measuring	Estimating Measuring (with metric units) Comparing measures		
Complex practices		Communicating	Communicating information	Communicating information in written formats Communicating information orally	Expressing ideas in texts Combining text and graphic formats Expressing ideas orally Making oral presentations

270

271 3.3. Nature of science

272 A detailed analysis of Norman Lederman's work [37,38], also summarized in the documents of
 273 the NSTA [39] allowed us to extract some statements that can be useful to describe the nature of
 274 science and scientific practices (Table 6):

275

276

Table 6: Statements about the nature of science

Scientific Investigations Use a Variety of Methods
Scientific Knowledge is Based on Empirical Evidence
Scientific Knowledge is Open to Revision in Light of New Evidence
Scientific Models, Laws, Mechanisms, and Theories Explain Natural Phenomena
Science is a Way of Knowing
Scientific Knowledge Assumes an Order and Consistency in Natural Systems
Science is a Human Endeavor
Science Addresses Questions About the Natural and Material World

277

278 3.4. Values, beliefs and attitudes

279 As stated above, scientific literacy entails the capacity and will to act to transform the world. In
 280 this sense, science should not be understood as the end, but rather a means. The document "Earth
 281 Charter", echoing part of the UN's Sustainable Development Goals [6], propose certain underlying
 282 ethical concerns that may help frame scientific education of today (Table 7). Earth Charter encourage
 283 individuals and nations to "join together to bring forth a sustainable global society founded on
 284 respect for nature, universal human rights, economic justice, and a culture of peace. Towards this
 285 end, it is imperative that we, the peoples of Earth, declare our responsibility to one another, to the
 286 greater community of life, and to future generations" [40].

287

288

Table 7: Attitudes, beliefs and values inherent to science education

	Science satiates our thirst for knowledge
Knowledge as a value	Scientific knowledge make us free to opt and responsible for our actions

	Critical thinking allow us to adopt ethical positions
	Science leads humanity to excellence through knowledge
	Science helps us covering basic needs (health and wellbeing)
	Science may ensure equitable distribution of richness
Science useful for transforming the world	Science can improve life conditions for all and ensure pacific cohabitation
	Science helps us anticipating problems and adopting best available solutions to achieve sustainability
Ethical framework in which science education must inscribe	
Respect and Care for the Community of Life	Believe in the inherent dignity of all human beings and in the the intellectual, artistic, ethical and spiritual potential of humanity
	Ensure human rights and fundamental rights
	Recognize the value of every form of life, regardless of its worth to human beings
	Bear in mind the need of future generations for Earth's bounty and beauty
Ecological Integrity	Estimulate reduction, reutilization and recycling of materials
	Work towards increasing reliance on renewable energy sources
	Behave to avoid severe or very severe environmental damage
	Preserve the natural heritage
Social and Economic Justice	Strengthen technical cooperation to advance on sustainability
	Contribute to develop social and economic justice
	Ensure active participation of women in all aspects of public life
	Value equitable distribution of wealth
Democracy, Nonviolence, and Peace	Promote a culture of tolerance, non-violence and peace
	Make possible solidarity and cooperation among nations
	Engage in resolution of conflicts among people and with the environment
	Understand the world and act form a "glocal" perspective

289 4. Discussion and conclusions

290 SDGs have become common place in conversations about education, both among practitioners
 291 and policy –makers. It is with good reason that we say that *"There is no more powerful transformative*
 292 *force than education – to promote human rights and dignity, to eradicate poverty and deepen sustainability, to*
 293 *build a better future for all, founded on equal rights and social justice, respect for cultural diversity, and*
 294 *international solidarity and shared responsibility, all of which are fundamental aspects of our common*
 295 *humanity."* (I. Bokova, cited in [41]).

296 To achieve this goal, it is necessary to start developing capacities since the very first years of
 297 formal education. And we say "capacities" because we understand that competence- based teaching
 298 must be, first and foremost, empowering. Science education must serve, from the very first year, to
 299 understand the world around an how does it work [42], but also what is not working, and how to
 300 intervene to alleviate it with the resources at our disposal. And, on top of that, to want to take action.
 301 In this sense, values and beliefs are indispensable: [un]sustainable behaviour is not only the result of

302 rational decision-making processes based on specific moral cognitions; emotions of different
303 categories can further account for individual conducts [43]. Rational knowledge requires know-how,
304 capability and desire to do to translate into action.

305 But, still, concrete actions to enact SDG in coherent and effective ways are still scarce. There are
306 some relevant banks of resources or initiatives offering outstanding materials that, far from focusing
307 on sustainability as a theme, seek also to enable and motion learners to engage in transformative
308 practices [44]: namely, SUSTAIN project (<https://www.fondation-lamap.org/en/sustain>), or
309 National Geographic Education (<https://www.nationalgeographic.org/education/>). However, the
310 scarcity of remarkable materials illustrates how difficult is to move further down the road from
311 discourse to action. Unfortunately, legal measures and provisions alone do not guarantee real
312 impact on learners, unless the community of educators take over these directions. And it is at this
313 point where it becomes necessary to establish broad consensus among educators, and develop the
314 tools that will allow these ideas become true. That is to say, practical strategies to share reflections,
315 resources and debate on common grounds, and to be able to enact what they are requested to. I.e., (1)
316 clear formative objectives with clear indicators; (2) guidance on how to integrate them with practice
317 and (3) orientations to evaluate them.

318 Assuming this responsibility, the major contribution of this proposal is being able to state more
319 accurately the dimensions of the competence, in reference to an explicit higher-order conceptual
320 framework. This, in turn, would provide the concrete entities that ensure educational planning can
321 be made operational, if desired, as based in competences.

322 The main limitations of this study could, in turn, be related to the lack of theoretical references
323 on which to substantiate a more precise definition of the elements integrating the competence, still in
324 this early stage of the project. This, in turn, determines the way forward in research on the topic. The
325 next steps involve this list going through a 3-step validation process: (1) validation by experts, to
326 check agreement with structuring concepts (big ideas) in science and scientific skills; (2) pilot
327 application to the videos in the platform, to check accuracy (completeness and differentiation); (3)
328 validation with users (teachers) to check comprehensibility and specificity.

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330 A.P.; resources, A.P.; writing—original draft preparation, M.N.; writing—review and editing, A.M.; funding
331 acquisition, M.N. and A.P.”, please turn to the [CRediT taxonomy](#) for the term explanation.

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